

# Congress of the United States

## House of Representatives

COMMITTEE ON OVERSIGHT AND REFORM

2157 RAYBURN HOUSE OFFICE BUILDING

WASHINGTON, DC 20515-6143

MAJORITY (202) 225-5051  
MINORITY (202) 225-5074  
<https://oversight.house.gov>

July 15, 2022

Mr. Cody Graham  
Chief Veteran Advocate  
Angels Research  
260 West Main Street, Suite 215  
Hendersonville, TN 37075

Dear Mr. Graham:

The Oversight Committee is investigating whether companies that retrieve records for veterans, including Angels Research, are misusing National Personnel Records Center (NPRC) procedures intended to expedite emergency records requests while charging veterans to obtain government records they are entitled to receive at no cost.<sup>1</sup> We are concerned this practice may take advantage of veterans who need records to obtain crucial benefits and may be preventing NPRC from fulfilling true emergency requests in a timely manner.

In March 2020, NPRC modified its in-person staffing in response to the coronavirus pandemic. The office limited in-person operations to focus only on emergency requests for documents, including requests related to burials, veterans experiencing homelessness, and medical emergencies. This change contributed to a backlog of requests for the form used to obtain veterans' benefits, known as the DD Form 214, or DD214.<sup>2</sup>

Your company charges veterans \$95 to retrieve their DD214—a document that veterans are entitled to receive at no cost.<sup>3</sup> The Director of NPRC has explained to Committee staff that emergency requests skyrocketed from the pre-pandemic level of 5,000 per year to more than 50,000 emergency requests in 2021, more than 70% of which came from records-retrieval companies. The Director identified a pattern in which a veteran first submits a non-emergency request for records and NPRC later receives a duplicate request from a records-retrieval company for the same veteran, but marked as an emergency request. NPRC prioritizes these emergency requests above other pending requests, exacerbating the office's backlog by creating

---

<sup>1</sup> Department of Veterans Affairs, *Veterans: Be Wary of Scams Regarding Job Offers and the Sale of Military Records, Government Forms* (Apr. 17, 2018) (online at <https://blogs.va.gov/VAntage/47492/veterans-be-wary-of-scams-regarding-job-offers-and-the-sale-of-military-records-government-forms/>).

<sup>2</sup> AARP, *Veterans Struggle to Get Copies of Needed Service Records Due to Pandemic* (Apr. 14, 2021) (online at [www.aarp.org/home-family/voices/veterans/info-2021/military-service-records-delay.html](http://www.aarp.org/home-family/voices/veterans/info-2021/military-service-records-delay.html)).

<sup>3</sup> Angels Research, *Home* (online at <https://angelsresearch.com>) (accessed July 14, 2022).

duplicate requests, and potentially delaying NPRC's response to requests that are actually emergencies.

Records-retrieval companies may also be misrepresenting the services they provide to veterans and their families. Angels Research promotes an expedited service and claims their employees are "Research and Records Specialists."<sup>4</sup> However, the National Archives and Records Administration (NARA) does not endorse or certify third parties to request records on behalf of veterans. Angels Research also claims to "work with you directly to ensure the process is as streamlined as possible," while charging \$95 per expedited DD214 request.<sup>5</sup> According to NPRC, some requests from records-retrieval companies appear to be fraudulent, and NPRC has reported those cases to the NARA Inspector General.

We are also concerned that records-retrieval companies may be attempting to silence veterans that have complaints about their service through restrictive contractual terms. Angels Research's terms of use include a non-disparagement agreement that appears to threaten veterans with legal action and monetary fines if they make any statements, potentially including a negative review of the company's services, that could be "construed to be derogatory or critical or disparaging of Angels Research Group or any of its directors, officers, affiliates, subsidiaries, employees, agents or representatives." The terms of use also state that veterans agree to pay Angels Research \$3,500 in damages for a breach of the agreement.<sup>6</sup>

The Committee is working to address the backlog of records requests at NPRC. The House of Representatives recently passed the Access for Veterans to Records Act, a bipartisan bill to increase funding to NARA to digitize records while implementing a plan to eliminate the veteran records-request backlog.<sup>7</sup> The Committee is concerned that efforts by private companies to circumvent the records request process will exacerbate the records backlog and prevent veterans with true emergencies from obtaining their records in a timely manner.

For these reasons, the Committee requests that you provide, by July 29, 2022:

---

<sup>4</sup> Angels Research, *About Us* (online at <https://angelsresearch.com/about-us>) (accessed July 14, 2022); Angels Research, *Privacy Policy* (online at <https://angelsresearch.com/privacy-policy>) (accessed July 14, 2022).

<sup>5</sup> Angels Research, *Home* (online at <https://angelsresearch.com>) (accessed July 14, 2022).

<sup>6</sup> Angels Research, *Terms of Use* (online at <https://angelsresearch.com/terms-condition>) (accessed July 14, 2022) ("By accepting our Terms of Use and Agreement you agree that you are bound by our Non-Disparagement Agreement which expressly forbids you to directly or indirectly, in any capacity or manner, make, express, transmit speak, write, verbalize or otherwise communicate in any way (or cause, further, assist, solicit, encourage, support or participate in any of the foregoing), any remark, comment, message, information, declaration, communication or other statement of any kind, whether verbal, in writing, electronically transferred or otherwise, that might reasonably be construed to be derogatory or critical or disparaging of Angels Research Group or any of its directors, officers, affiliates, subsidiaries, employees, agents or representatives (collectively, the "Company Representatives"). In the event of a breach of this agreement, you agree, because our damages may be difficult to ascertain, to pay liquidated damages in the amount of \$3,500.00 and that this amount is fair, and reasonable and not unnecessarily punitive. If litigation is necessary to enforce the terms of this Agreement, you agree to be bound by the laws of the State of Tennessee.").

<sup>7</sup> H.R. 7337.

Answers to the following questions:

1. Beginning with a customer submitting a DD214 records request, what is Angels Research's request process, including the estimated and actual timeframe for each step of the process?
2. How many DD214 requests has Angels Research submitted to NPRC since March 2020, and how many of those requests are marked as emergencies?
3. Of the total DD214 records requests Angels Research has submitted to NPRC since March 2020, how many have been made electronically versus in person?
4. How does Angels Research determine whether a request is an emergency?
5. Does Angels Research inform each customer that their DD214 can be obtained from NPRC at no cost? If so, at what point in the process are customers notified of the free service and how are they notified?
6. Has Angels Research ever threatened or initiated legal proceedings against a customer for violating Angels Research's non-disparagement agreement? If so, please provide a detailed list of each occurrence, including the legal proceeding threatened or initiated by Angels Research, the date, and the customer's claim, name, and contact information.

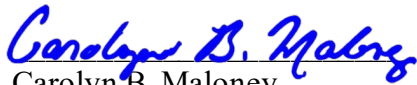
The following documents and information from January 1, 2020, to the present:

1. All documents pertaining to complaints Angels Research has received about its records-retrieval services;
2. All marketing or advertising materials on Angels Research's DD214 records-retrieval services;
3. Angels Research's annual revenue and profits;
4. All policies and procedures related to the company's process to classify requests, including emergency classifications, and whether Angels Research asks customers to disclose if a DD214 records request was previously submitted to NPRC;
5. All documents related to pricing for your company's services, including any fees and the basis for those prices, as well as documents related to refund and cancellation policies;
6. All documents related to Angels Research's performance in obtaining records within the promised timeframe; and

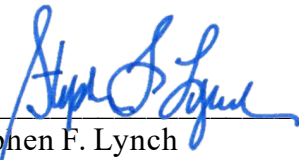
7. All communications with any government agency or entity with respect to DD214 records retrieval. This includes, but is not limited to, correspondence with the Department of Veterans Affairs, the Federal Trade Commission, and the Consumer Financial Protection Bureau. This also includes any correspondence with NARA but excludes correspondence about individual records requests.

The Committee on Oversight and Reform is the principal oversight committee of the House of Representatives and has broad authority to investigate “any matter” at “any time” under House Rule X. If you have any questions regarding this request, please contact Committee staff at (202) 225-5051.

Sincerely,



Carolyn B. Maloney  
Chairwoman  
Committee on Oversight and Reform



Stephen F. Lynch  
Chairman  
Subcommittee on National Security

Enclosure

cc: The Honorable James Comer, Ranking Member  
Committee on Oversight and Reform

The Honorable Glenn Grothman, Ranking Member  
Subcommittee on National Security